



LANCASTER
CITY COUNCIL

Promoting City, Coast & Countryside

COUNCIL MEETING

**Wednesday, 16 December 2015 -
6.00 p.m.
Morecambe Town Hall**

Mark Cullinan,
Chief Executive,
Town Hall,
Dalton Square,
LANCASTER,
LA1 1PJ



LANCASTER CITY COUNCIL

Promoting City, Coast & Countryside

Sir/Madam,

You are hereby summoned to attend a meeting of the Lancaster City Council to be held in the Town Hall, Morecambe on Wednesday, 16 December 2015 commencing at 6.00 p.m. for the following purposes:

1. **APOLOGIES FOR ABSENCE**

2. **MINUTES**

To receive as a correct record the Minutes of the Meeting of the City Council held on 21 October 2015 (previously circulated).

3. **DECLARATIONS OF INTEREST**

To receive declarations by Members of interests in respect of items on this Agenda.

Members are reminded that, in accordance with the Localism Act 2011, they are required to declare any disclosable pecuniary interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Whilst not a legal requirement, in accordance with Council Procedure Rule 10 and in the interests of clarity and transparency, Members should declare any disclosable pecuniary interests which they have already declared in the Register, at this point in the meeting.

In accordance with Part B Section 2 of the Code Of Conduct, Members are required to declare the existence and nature of any other interests as defined in paragraphs 8(1) or 9(2) of the Code of Conduct.

4. **ITEMS OF URGENT BUSINESS**

5. **ANNOUNCEMENTS**

To receive any announcements which may be submitted by the Mayor or Chief Executive.

6. **QUESTIONS FROM THE PUBLIC UNDER COUNCIL PROCEDURE RULE 11**

To receive questions in accordance with the provisions of Council Procedure Rules 11.1 and 11.3 which require members of the public to give at least 3 days' notice in writing of questions to a Member of Cabinet or Committee Chairman.

7. PETITIONS AND ADDRESSES

To receive any petitions and/or addresses from members of the public which have been notified to the Chief Executive in accordance with the Council's Constitution.

8. LEADER'S REPORT (Pages 1 - 4)

To receive the Cabinet Leader's report on proceedings since the last meeting of Council.

REPORTS REFERRED FROM CABINET, COMMITTEES OR OVERVIEW AND SCRUTINY

9. CHIEF EXECUTIVE RECRUITMENT - REMUNERATION

To consider a report (to follow) of the Chief Executive Recruitment Committee which is scheduled to meet on 8 December.

10. FINANCIAL REFERRALS: TREASURY MANAGEMENT AND BUDGET UPDATE (Pages 5 - 56)

Report of Cabinet.

MOTIONS ON NOTICE

11. STRATEGIC HOUSING MARKET ASSESSMENT (SHMA) (Pages 57 - 59)

To consider the following motion submitted by Councillors Tim Hamilton-Cox, Dave Brookes and Caroline Jackson:-

This council notes that the 'Turley report' (Lancaster Strategic Housing Market Assessment (SHMA), October 2015) recommended a requirement to plan for 13000-14000 new homes between 2011 and 2031 in the district. This council also notes that the recommendation underpinned the identification of potential urban extensions - on top of extensive sites identified in the latest iteration of the Strategic Housing Land Availability Assessment, which have not been explicitly consulted upon – which were the focus of the recent public consultation.

This council recognises that the potential implications of over-allocating land for housing for distinct communities across the district, and for the environment, are severe.

This council further notes that a number of other local authorities have commissioned independent reviews of the SHMA to ensure that it provides a sound basis for the identification of objectively assessed housing need.

Accordingly this council resolves that,

Prior to officers drafting land allocation proposals to meet Turley's housing requirement recommendation, that recommendation and the SHMA from which it derives, be subject to review by a third party which has a university base or established academic standing in assessing the factors behind the sound determination of a local authority's housing requirement.

Addendum to motion from proposer and seconders:

There is a significant risk that the Turley recommendation, if adopted, would lead to a

very considerable over-allocation on the basis of forecasts for job creation, and projections for population and household formation, which are disconnected from recent trends and which incorporate assumptions which are not sufficiently tested in Turley's analysis. At this stage market signals do not indicate the need for a step-change in house-building targets and there is a risk that necessary regeneration of brownfield sites in the district is prejudiced by over-allocation. All members owe it to the communities affected by the allocations in both the consultation and in the Strategic Housing Land Availability Assessment to re-appraise the assumptions used so council can be sure that allocations of greenfield land for housing on such an unprecedented scale are the result of a process of evaluation grounded in reality.

There is no question that land needs to be allocated for future development. The question is how much. When that is more confidently established, members can decide more rationally where it should be allocated across the district.

An officer briefing note is attached.

OTHER BUSINESS

12. COMBINED AUTHORITY FOR LANCASHIRE (Pages 60 - 104)

Report of the Chief Executive.

13. EXCLUSION OF THE PRESS AND PUBLIC

Members are reminded that, whilst the following report is a public report, one of the appendices contains information exempt from publication. Should it be necessary to make reference to any of the information in the exempt appendix, Council is recommended to pass the following recommendation:-

“That, in accordance with Section 100A(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following item of business, on the grounds that it could involve the possible disclosure of exempt information as defined in paragraph 5 of Schedule 12A of that Act.”

Members are reminded that, whilst the appendix has been marked as exempt, it is for Council itself to decide whether or not to consider it in private or in public. In making the decision, Members should consider the relevant paragraph of Schedule 12A of the Local Government Act 1972, and also whether the public interest in maintaining the exemption outweighs the public interest in disclosing the information. In considering their discretion Members should also be mindful of the advice of Council Officers.

14. CONSIDERATION OF OPTIONS FOR THE REGENERATION OF THE CANAL CORRIDOR NORTH SITE (Pages 105 - 157)

Report of the Chief Executive.

15. ALLOCATION OF SEATS TO POLITICAL GROUPS (Pages 158 - 168)

Report of the Chief Executive.

16. GAMBLING ACT 2005 - STATEMENT OF GAMBLING LICENSING POLICY 2016-2019 (Pages 169 - 228)

Report of the Chief Officer (Governance).

17. **LICENSING ACT 2003 - STATEMENT OF LICENSING POLICY 2016-21** (Pages 229 - 271)
Report of the Chief Officer (Governance).
18. **AMENDMENT TO POLLING DISTRICTS IN THE HEYSHAM CENTRAL WARD** (Pages 272 - 278)
Report of the Chief Executive.
19. **APPOINTMENT TO OUTSIDE BODY** (Pages 279 - 281)
Report of the Chief Officer (Governance).
20. **LICENSING REGULATORY COMMITTEE - CONSIDERATION OF APPEALS AGAINST WARNINGS** (Pages 282 - 285)
Report of the Chief Executive.
21. **MEMBERS' ACCESS TO INFORMATION** (Pages 286 - 319)
Report of the Chief officer (Governance).
22. **CABINET PORTFOLIOS** (Page 320)
Report of the Leader.
23. **QUESTIONS UNDER COUNCIL PROCEDURE RULE 12**
To receive questions in accordance with the provisions of Council Procedure Rules 12.2 and 12.4 which require a Member to give at least 3 working days' notice, in writing, of the question to the Chief Executive.
24. **MINUTES OF CABINET** (Pages 321 - 334)
To receive the Minutes of Meetings of Cabinet held on 3 November and 1 December 2015.



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Chief Executive

Town Hall,
Dalton Square,
LANCASTER,
LA1 1PJ

Published on 8 December 2015.